Program B: Incarceration

Program Authorization: R.S. 15:821-840.2 and R.S. 36:401-409

PROGRAM DESCRIPTION

The mission of the Incarceration Program is to provide for the custody, control, and care of adjudicated offenders through enforcement of the laws and implementation of programs designed to ensure the safety of the public, staff, and inmates.

The goals of the Incarceration Program are:

- 1. Maximize public safety through appropriate and effective correctional custodial and supervisory programs.
- 2. Provide for the safety of correctional staff and inmates by maintaining an organized and disciplined system of operations that promotes stability in the institution.
- 3. Ensure that basic services relating to adequate food, clothing, and shelter are provided to the inmate population.
- 4. Provide the maximum available bed space allowable by the State Fire Marshal, Department of Health and Hospitals, American Correctional Association requirements, budgeted resources, and good correctional practices.
- 5. Protect the investment by the state in the facility by providing an adequate maintenance program for all buildings and equipment and by following Division of Administration property control regulations.

The Incarceration Program encompasses all security and related costs. It also includes other services related to the custody and care of adjudicated offenders, such as the classification of inmates and related record-keeping, provision of basic necessities such as food, clothing, and laundry services for the inmate population, maintenance and support of the facility and other equipment, and Project Clean-Up. (Project Clean-Up, a cooperative effort between the Department of Public Safety and Corrections, Corrections Services, and the Department of Transportation and Development [DOTD], involves inmate crews for litter pickup and DOTD work crews for mowing and litter collection. The project is a direct result of the commitment of Governor and Mrs. Foster to improve the appearance of roads and highways across the state.) The Incarceration Program comprises approximately 76.9% of the total institution budget.

OBJECTIVES AND PERFORMANCE INDICATORS

Unless otherwise indicated, all objectives are to be accomplished during or by the end of FY 2000-2001. Performance indicators are made up of two parts: name and value. The indicator name describes what is being measured. The indicator value is the numeric value or level achieved within a given measurement period. For budgeting purposes, performance indicator values are shown for the prior fiscal year, the current fiscal year, and alternative funding scenarios (continuation budget level and Executive Budget recommendation level) for the ensuing fiscal year (the fiscal year of the budget document).

The objectives and performance indicators that appear below are associated with program funding in the Base Executive Budget for FY 2000-01. Specific information on program funding is presented in the financial sections that follow performance tables.

1. (KEY) To prohibit escapes.

Strategic Link: This operational objective is related to the program's Strategic Objective I.1: To prohibit escapes on an annual basis.

| | | | | PERFORMANCE IN | NDICATOR VALUE | S | |
|-----|----------------------------|--------------|--------------|----------------|----------------|--------------|--------------|
| E | | YEAREND | ACTUAL | ACT 10 | EXISTING | AT | AT |
| EVI | | PERFORMANCE | YEAREND | PERFORMANCE | PERFORMANCE | CONTINUATION | RECOMMENDED |
| | | STANDARD | PERFORMANCE | STANDARD | STANDARD | BUDGET LEVEL | BUDGET LEVEL |
| | PERFORMANCE INDICATOR NAME | FY 1998-1999 | FY 1998-1999 | FY 1999-2000 | FY 1999-2000 | FY 2000-2001 | FY 2000-2001 |
| K | Number of escapes | 0 | 1 | 0 | 0 | 0 | 0 |

2. (KEY) To protect staff and inmates from security breaches on a 24-hour basis.

Strategic Link: This operational objective is related to Strategic Objective II.1: To protect staff and inmates from security breaches on an annual basis.

| | | PERFORMANCE INDICATOR VALUES | | | | | | | |
|-----|--|------------------------------|--------------|--------------|--------------|--------------|--------------|--|--|
| EL | | YEAREND | ACTUAL | ACT 10 | EXISTING | AT | AT | | |
| EVI | | PERFORMANCE | YEAREND | PERFORMANCE | PERFORMANCE | CONTINUATION | RECOMMENDED | | |
| | | STANDARD | PERFORMANCE | STANDARD | STANDARD | BUDGET LEVEL | BUDGET LEVEL | | |
| | PERFORMANCE INDICATOR NAME | FY 1998-1999 | FY 1998-1999 | FY 1999-2000 | FY 1999-2000 | FY 2000-2001 | FY 2000-2001 | | |
| K | Number of inmates per corrections security officer | 4.3 | 4.2 | 4.2 | 4.2 | 4.1 | 4.2 | | |
| | | | | | | | | | |

3. (KEY) To maintain but not exceed capacity.

Strategic Link: This operational objective is related to Strategic Objective IV.1: To maintain, but not exceed capacity on an annual basis.

| Ī | | | | | PERFORMANCE IN | NDICATOR VALUE | S | |
|---|-----|----------------------------|--------------|--------------|----------------|----------------|--------------|--------------|
| | E | | YEAREND | ACTUAL | ACT 10 | EXISTING | AT | AT |
| | EVI | | PERFORMANCE | YEAREND | PERFORMANCE | PERFORMANCE | CONTINUATION | RECOMMENDED |
| | T | | STANDARD | PERFORMANCE | STANDARD | STANDARD | BUDGET LEVEL | BUDGET LEVEL |
| | | PERFORMANCE INDICATOR NAME | FY 1998-1999 | FY 1998-1999 | FY 1999-2000 | FY 1999-2000 | FY 2000-2001 | FY 2000-2001 |
| Ī | K | Capacity | 500 | 500 | 500 | 500 | 500 | 500 |

| GENERAL PERFORMANCE INFORMATION: SECURITY TRENDS | | | | | | | |
|--|------------|------------|------------|------------|------------|--|--|
| WORK TRAINING FACILITY - NORTH | | | | | | | |
| | PRIOR YEAR | | |
| | ACTUAL | ACTUAL | ACTUAL | ACTUAL | ACTUAL | | |
| PERFORMANCE INDICATOR | FY 1994-95 | FY 1995-96 | FY 1996-97 | FY 1997-98 | FY 1998-99 | | |
| Number of inmates per corrections officer | 5 | 4.7 | 4.1 | 4.1 | 4.2 | | |
| Number of escapes | 1 | 0 | 1 | 3 | 1 | | |
| Number of apprehensions | 1 | 0 | 1 | 3 | 1 | | |
| Number of major disturbances | 1 | 0 | 0 | 1 | 0 | | |
| Number of minor disturbances | 2 | 12 | 3 | 4 | 3 | | |
| Number of assaults - inmate on staff | 0 | 1 | 0 | 3 | 1 | | |
| Number of assaults - inmate on inmate | 31 | 26 | 29 | 31 | 42 | | |
| Number of sex offenses | 20 | 2 | 4 | 4 | 5 | | |

4. (SUPPORTING) To adequately maintain the state's infrastructure.

Strategic Link: This operational objective is related to Strategic Goal V: To protect the investment by the state in the facility by providing an adequate maintenance program for all buildings and equipment and by following Division of Administration property control regulations.

Explanatory Note: The Office of Risk Management requires state agencies to be audited annually in compliance with the state Loss Prevention Program. Agencies that do not pass 100% of the audit can be assessed a 5% increase in their risk management premiums. Those agencies that pass the audit realize a savings in current year risk management premiums.

Act 11 of the 1998 Special Legislative Session provides that: "Any agency which has undergone a loss prevention audit by the Office of Risk Management and has received certification from the Office of Risk Management as being in compliance with state law and loss prevention standards prescribed by the Office of Risk Management shall receive a credit to be applied to the agency's annual self-insured premium per line of insurance coverage, excluding the coverages for road hazards and medical malpractice, equal to five percent of the agency's total annual self-insured premium paid per line of coverage. An agency which has failed to receive certification after undergoing a loss prevention audit by the Office of Risk Management shall be liable for a penalty of five percent of the agency's total annual self-insured premium paid per line of coverage, excluding the coverages for road hazards and medical malpractice."

| | | | | PERFORMANCE IN | NDICATOR VALUE | S | |
|------|--|------------------|--------------|------------------|----------------|--------------|--------------|
| VEL | | YEAREND | ACTUAL | ACT 10 | EXISTING | AT | AT |
| LEVE | | PERFORMANCE | YEAREND | PERFORMANCE | PERFORMANCE | CONTINUATION | RECOMMENDED |
| | | STANDARD | PERFORMANCE | STANDARD | STANDARD | BUDGET LEVEL | BUDGET LEVEL |
| | PERFORMANCE INDICATOR NAME | FY 1998-1999 | FY 1998-1999 | FY 1999-2000 | FY 1999-2000 | FY 2000-2001 | FY 2000-2001 |
| S | Savings resulting from successful completion of | Not applicable 1 | 5% | Not applicable 1 | 5% 1 | 5% | 5% |
| | risk management audit. | | | | | | |
| S | Dollar amount of savings resulting from successful | Not applicable 1 | \$3,506 | Not applicable 1 | \$3,506 1 | \$3,506 | \$3,506 |
| | completion of risk management audit | | | | | | |
| | | | | | | | |

¹ This is a new performance indicator. It did not appear under Act 19 of 1998 or Act 10 of 1999 and has no performance standards for FY 1998-99 and FY 1999-00. The value shown for existing performance standard is an estimate not a standard.

RESOURCE ALLOCATION FOR THE PROGRAM

| Incarceration | ACTUAL 1998-1999 | ACT 10 1999- 2000 | EXISTING 1999- 2000 | CONTINUATION 2000 - 2001 | RECOMMENDED 2000 - 2001 | RECOMMENDED OVER/(UNDER) EXISTING |
|--------------------------------|---------------------|----------------------|------------------------|-----------------------------|-------------------------|---|
| MEANS OF FINANCING: | 1770 1777 | 1999- 2000 | 1999- 2000 | 2000 - 2001 | 2000 - 2001 | LZMSTEVO |
| STATE GENERAL FUND (Direct) | \$3,968,033 | \$4,410,553 | \$4,410,553 | \$5,032,725 | \$4,397,850 | (\$12,703) |
| STATE GENERAL FUND BY: | | | | | | |
| Interagency Transfers | 146,352 | 150,600 | 150,600 | 150,600 | 150,600 | 0 |
| Fees & Self-gen. Revenues | 244,942 | 261,388 | 261,388 | 287,604 | 293,604 | 32,216 |
| Statutory Dedications | 0 | 0 | 0 | 0 | 0 | 0 |
| Interim Emergency Board | 0 | 0 | 0 | 0 | 0 | 0 |
| FEDERAL FUNDS | | 0 | 0 | 0 | 0 | 0 |
| TOTAL MEANS OF FINANCING | \$4,359,327 | \$4,822,541 | \$4,822,541 | \$5,470,929 | \$4,842,054 | \$19,513 |
| EXPENDITURES & REQUEST: | | | | | | |
| Salaries | \$3,092,056 | \$3,231,233 | \$3,231,233 | \$3,512,100 | \$3,220,210 | (\$11,023) |
| Other Compensation | 5,047 | 0 | 0 | 0 | 105,000 | 105,000 |
| Related Benefits | 502,553 | 548,426 | 548,426 | 595,822 | 572,362 | 23,936 |
| Total Operating Expenses | 712,163 | 731,413 | 731,413 | 867,716 | 781,413 | 50,000 |
| Professional Services | 857 | 849 | 849 | 871 | 849 | 0 |
| Total Other Charges | 0 | 1,620 | 1,620 | 1,620 | 1,620 | 0 |
| Total Acq. & Major Repairs | 46,651 | 309,000 | 309,000 | 492,800 | 160,600 | (148,400) |
| TOTAL EXPENDITURES AND REQUEST | \$4,359,327 | \$4,822,541 | \$4,822,541 | \$5,470,929 | \$4,842,054 | \$19,513 |
| AUTHORIZED FULL-TIME | | | | | | |
| EQUIVALENTS: Classified | 124 | 125 | 125 | 132 | 126 | 1 |
| Unclassified | | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 124 | 125 | 125 | 132 | 126 | 1 |

SOURCE OF FUNDING

This program is funded with State General Fund, Interagency Transfers, and Fees and Self-generated Revenues. The Interagency Transfers are derived from Pinecrest State School, DOTD and Huey P. Long Medical Center for reimbursement of correctional officers' salaries for supervising inmate work crews. The Fees and Self-generated Revenues are derived from the following: (1) employee purchase of meals; (2) funds received from public entities for the cost of supervising inmate work details; (3) funds received from the inmate canteen to cover the administrative cost incurred in managing the inmate canteen; and (4) funds received from telephone commissions.

ANALYSIS OF RECOMMENDATION

| GENERAL FUND | TOTAL | T.O. | DESCRIPTION |
|-----------------|-------------|------|--|
| \$4,410,553 | \$4,822,541 | 125 | ACT 10 FISCAL YEAR 1999-2000 |
| 40 | 40 | • | BA-7 TRANSACTIONS: |
| \$0 | \$0 | 0 | None |
| \$4,410,553 | \$4,822,541 | 125 | EXISTING OPERATING BUDGET – December 3, 1999 |
| \$69,606 | \$69,606 | 0 | Annualization of FY 1999-2000 Classified State Employees Merit Increase |
| \$45,598 | \$45,598 | 0 | Classified State Employees Merit Increases for FY 2000-2001 |
| \$22,637 | \$22,637 | | State Employee Retirement Rate Adjustment |
| \$160,600 | \$160,600 | | Acquisitions & Major Repairs |
| (\$309,000) | (\$309,000) | | 3 T |
| (\$85,098) | (\$85,098) | | Salary Base Adjustment |
| (\$70,093) | (\$70,093) | | Attrition Adjustment |
| \$0 | \$26,216 | | Workload Adjustments - Security for work crew at the Rapides Parish Courthouse |
| \$4,047 | \$4,047 | | Other Adjustments - Allows payment of Compensatory Leave in excess of 540 hours within a calendar year |
| \$105,000 | \$105,000 | | Other Adjustments - Other Compensation Adjustment |
| \$50,000 | \$50,000 | | Other Adjustments - Funding adjustment necessary to allow for increased maintenance costs |
| (\$6,000) | \$0 | 0 | Net Means of Financing Substitutions - Replace State General Fund with Fees and Self-generated Revenues due to the projected overcollection of inmate medical copayments |
| \$4,397,850 | \$4,842,054 | 126 | TOTAL RECOMMENDED |
| \$0 | \$0 | 0 | LESS GOVERNOR'S SUPPLEMENTARY RECOMMENDATIONS |
| \$4,397,850 | \$4,842,054 | 126 | BASE EXECUTIVE BUDGET FISCAL YEAR 2000-2001 |
| \$0 | \$0 | 0 | SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL: None |
| \$0 | \$0 | 0 | TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL |
| | | | SUDDI EMENTADY DECOMMENDATIONS CONTINCENT ON NEW DEVENUE. |

SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE:

| \$0 | \$0 | 0 | None |
|-------------|-------------|-----|---|
| \$0 | \$0 | 0 | TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE |
| \$4,397,850 | \$4,842,054 | 126 | GRAND TOTAL RECOMMENDED |

The total means of financing for this program is recommended at 100.4 of the existing operating budget. It represents 74.1% of the total request (\$6,538,862) for this program.

PROFESSIONAL SERVICES

\$849 TOTAL PROFESSIONAL SERVICES

OTHER CHARGES

\$1,620 User fee for radio system - Department of Public Safety

\$1,620 TOTAL OTHER CHARGES

ACQUISITIONS AND MAJOR REPAIRS

\$160,600 Replace two passenger vans; replace shower tiles in dormitories

\$160,600 TOTAL ACQUISITIONS AND MAJOR REPAIRS